

**Campaign Finance Activity
by
Political Action Committees
in Massachusetts**

1997 & 1998



September 1999

Commonwealth of Massachusetts
Office of Campaign and Political Finance
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Boston, MA 02108

INTRODUCTION

This study examines campaign finance activity by political action committees (PACs) in Massachusetts during the 1997-98 state election cycle. It is the ninth time the Office of Campaign and Political Finance has issued such a report.¹

The Office of Campaign and Political Finance (OCPF) was established in 1973 to administer Massachusetts General Laws Chapter 55, the campaign finance law, which provides for disclosure and regulation of campaign finance activity on the state, county and municipal levels. Based on the purpose for which they were organized, political committees in Massachusetts are categorized by OCPF as follows:

1. political committees organized on behalf of individual candidates for public office;
2. political committees promoting or opposing ballot questions;
3. political committees registered on behalf of political parties on the ward, town, city and state level; and
4. political action committees (PACs) and people's committees.

PACs are political committees organized to receive and distribute funds to support candidates in Massachusetts. A PAC is generally established based on a unifying principle or purpose as defined in its original statement of organization, and the committee provides financial support to various candidates. A change in the law that took effect in January 1995 requires PACs to include the words "political action committee" in their names. The law also requires a PAC to use a name that identifies its economic or other special interests and its contributors' or organizers' common employer, if any.

People's committees are committees that have been in existence as PACs for six months or more, have made contributions to five or more candidates and only receive contributions from individuals at a maximum annual amount that is indexed biennially by OCPF every two years and is now \$108. Contributions from people's committees do not count toward a candidate's statutory limit on annual aggregate contributions from PACs.

Unless specifically noted otherwise, the term "PACs" in this report also includes people's committees.

¹ This study was prepared and written by Denis Kennedy, OCPF's Director of Public Information, using figures compiled by the Office's Audit staff. Albert Grimes, OCPF's Information Systems Manager, contributed greatly in the compilation of various charts and data. Considerable effort has been made to ensure the accuracy of the data contained in this report. However, for numerous reasons, the detailed information may contain errors. In addition, none of the comparative data has been adjusted for inflation.

SCOPE OF THIS REPORT

Section 18 of Chapter 55 requires PACs to disclose their campaign finance activity in reports filed regularly with OCPF. The filing schedule varies by the year: PACs are required to file reports once for a non-election year and three times for a state election (even-numbered) year. In an election year, those reports are filed eight days prior to the primary election in September; eight days prior to the November election; and on the following Jan. 20. For a non-election year, only one report is filed for the year and is due on the following Jan. 20.²

For the time periods covered by this report, PACs were required to disclose their account balances at the beginning of each reporting period; aggregate receipts for the reporting period; aggregate expenditures for the reporting period; in-kind contributions for the reporting period; itemized receipts over \$50; itemized expenditures of \$50 or more; and all outstanding liabilities.

The statistical information contained in this report is based on information received by OCPF in campaign finance reports filed by PACs for the calendar years 1997 and 1998. Because the report is based primarily on the figures reported by PACs, not those provided by candidate's committees, the numbers contained herein are subject to amendment after a routine cross-check by OCPF with reports filed by candidates and committees. For the first time, this report includes many corrections, additions and deletions which may occur as a result of any review conducted by OCPF or amendments filed by PACs, candidates or political committees. However, some changes, especially those taking place after July 1999, are not included in this report. **Those interested in determining the exact amount of PAC and people's committee contributions accepted by individual candidates and committees are advised to check those candidates' and committees' reports for the relevant time periods to determine the amounts actually accepted.**

In some cases, a contribution reported to have been made by a PAC ultimately may not have been accepted by a candidate's committee, due to a variety of factors such as a candidate's policy concerning accepting such contributions or a candidate having already reached the annual PAC contribution limit before the reported contribution was sent. A PAC contribution attributed to a candidate is deleted from the candidate's total only if the PAC reports receiving a refund check from the intended recipient or receiving the original check uncashed.

Chapter 43 of the Acts of 1994 set an aggregate annual limit on what candidates may now receive in total from all PACs. That limit ranges from \$150,000 for a candidate for governor to \$18,750 for a Senate candidate and \$7,500 for a House candidate. The limits do not include contributions from people's committees, which candidates may receive without limitation. Chapter 43 also reduced the maximum annual contribution from PACs to an individual candidate from \$1,000 to \$500.

² A limited number of PACs are organized with municipal officials to support local candidates. These committees file reports locally and are not included in this report.

Unless specifically noted, the totals used here reflect contributions to candidates for state or county office only, not those who held or were seeking local office only in 1997 or 1998.³ “State office” includes any of the six statewide constitutional offices (Governor, Lieutenant Governor, Attorney General, Treasurer, Secretary or Auditor), Governor’s Council, Senate and House of Representatives. “County office” includes District Attorney, Sheriff, County Commissioner, Clerk of Courts, Treasurer, Register of Deeds and Register of Probate. “Local office” includes any elective office in any city or town, including Boston, Lowell, Springfield, and Worcester, the four cities whose citywide candidates report directly to OCPF.⁴ The total amount of money PACs reported giving to local candidates is reported below, but that aggregate is not included in the subsequent contribution totals and breakdowns such as those by incumbency and party. Some 1998 state and county candidates may also have held local office, such as a selectman or city councilor running for or serving in the state Legislature, but are listed here only as state or county candidates.

The aggregate figures include candidates running in any special elections in 1997-98. However, the breakdowns for “winners” and “on ballot” do not include those candidates. Those two categories apply only to the 1998 state primary and general elections.

FINDINGS

I. Overview

The 1997-98 election cycle saw a reversal of the decline in PAC activity from the 1995-96 period, with increases in such categories as total contributions, the number of PACs and the average contribution to a candidate.

The 1995-96 period was marked by a significant drop from the previous cycle in such benchmarks as total contributions and average contributions. That was due largely to changes in the law that took effect in January 1995 and reduced the maximum PAC contribution from \$1,000 to \$500 and also imposed limits on the total amount certain candidates, including all those seeking state or county office, could receive in PAC contributions. The total amount contributed by PACs in 1996 was the lowest figure in a decade. The number of contributions was similar to previous years, but the lower aggregate amount contributed meant a drop in the average contribution to a candidate to an all-time low in 1996.

³ For the purposes of this report, “candidate” is defined as a person registered with OCPF as holding or seeking state or county office and/or maintaining a campaign committee. The latter category includes those not on the ballot who still received PAC contributions.

⁴ The gross figures for local candidates may inadvertently contain some contributions to candidates for federal office who are not registered with OCPF.

Many of the trends seen two years ago were reversed in the 1997-98 election cycle. Total PAC contributions rose over the 1995-96 period to a level that was the third highest of any two-year election cycle recorded by OCPF. The average contribution for both 1997 and 1998 was also higher than the previous two years, but still significantly less than the averages of the early 1990s. Total contributions for the two-year period exceeded \$2 million, marking a return to that level after dipping below it in 1995-96. PAC contributions have exceeded \$2 million in four of the last five election cycles, with 1995-96 the only exception.

The number of PACs on file with OCPF also started to increase again in 1997 and 1998, up from a 12-year low in 1996. The ebb in 1996 was due at least partly to the changes in the law that mandated the end of candidate-controlled PACs, the imposition of a monetary penalty for failing to file campaign finance reports on time, and more stringent organization requirements for PACs, all of which took effect in January 1995.

The list of top PACs according to total amounts contributed for both years continued to be dominated by labor, business and professional groups. However, labor unions slightly increased their majority share of the Top 20 in the 1997-98 election cycle.

OVERVIEW OF CAMPAIGN FINANCE ACTIVITY BY PACs IN 1997 AND 1998

1997:

282	Registered PACs
169	PACs contributed to candidates
16	PACs contributed to only 1 candidate
153	PACs contributed to 2 or more candidates
4,306	PAC contributions to candidates
296	Candidates listed as recipients of PAC contributions
\$889,903	Total monetary contributions by PACs to candidates
\$ 207	Average contribution by PACs to individual candidates

1998:

303	Registered PACs
186	PACs contributed to candidates
12	PACs contributed to only 1 candidate
174	PACs contributed to 2 or more candidates
5,527	PAC contributions to candidates
387	Candidates listed as recipients of PAC contributions
\$1,246,213	Total monetary contributions by PACs to candidates
\$ 225	Average contribution by PACs to individual candidates

Detailed highlights from the data include:

II. Total PAC Activity

Massachusetts PACs reported contributions to state and county candidates of **\$889,903 in 1997** and **\$1,246,213 in 1998**, for a two-year total of **\$2,136,116**. (Contributions to local candidates in cities and towns by PACs amounted to an additional \$171,800 in 1997 and \$85,965 in 1998, for a two-year total of \$257,765. These local figures are not included in the breakdowns that follow unless noted.)

The combined figure is the third highest of any election cycle since OCPF began tracking and publishing total PAC activity in 1982. The cycle featuring the highest total contributions was 1989-90 (\$2,289,158), followed by 1993-94 (\$2,140,468).

In the rankings of the 17 individual years tracked since 1982, the total PAC contribution figure for 1997 ranks exactly in the middle, at number nine. However, all but one of the eight years with higher contribution totals were election years; the only non-election year with a higher total than 1997 was 1989, which ranked eighth with \$912,250. Nineteen ninety-seven was therefore the second busiest non-election year in terms of PAC contributions.

The 1998 aggregate is the third highest annual total, trailing only the all-time high of \$1,401,299 from 1994 and the \$1,376,908 contributed in 1990. It should be noted that the top three years in terms of total contributions featured statewide elections, when PAC activity was understandably higher.

(See Page 11 for a breakdown of spending totals for recent years.)

The amount of an **average PAC contribution** to an individual candidate rose in 1997 and 1998 from its all-time low in 1996. The average contribution in 1997 was \$207, up \$7 from the year before, and the average in 1998 was \$225. The 1998 figure was the highest average since 1994, when the average was \$270. The latest averages fall far short of the highest averages recorded by OCPF in the non-election year of 1983 (\$332) and the statewide election year of 1986 (\$303). The average contribution has never approached \$300 in the subsequent 12 years. (See table on page 11).

While the 1995 and 1996 drop in the average was due at least partly to the reduction of the maximum allowable contribution from a PAC to a candidate to \$500 starting in 1995, the amount of the average contribution has never been anywhere near the \$1,000 maximum that was in effect from 1988 through 1994.⁵ Nevertheless, the reduction of the limit to \$500 reduced the average somewhat by eliminating contributions on the higher end of the spectrum.

⁵ Prior to 1988 there was no statutory limit on how much a PAC could contribute to a candidate.

PACs reported **aggregate spending** of \$3,904,279 in the 1997-98 election cycle, with contributions to state and county candidates accounting for almost 55 percent of that total. By law, PACs may expend money “for the enhancement of the principle” for which they were organized, which may include other categories of expenditures as long as those expenditures meet that test. Examples of additional spending by PACs include administrative expenses and contributions to other political committees, including federal and state party committees, local and federal candidates not registered with OCPF and ballot question committees.⁶ (Contributions to local candidates accounted for 6.6 percent of all PAC expenditures in 1997-98, or \$257,765.)

AGGREGATE RECEIPTS AND EXPENDITURES FOR PACs REPORTING IN 1997 AND 1998

<i>1997</i>	
Total Receipts:	\$ 1,831,976
Total Expenditures:	\$ 1,623,866
Contributions to <u>all</u> candidates (state and local)	\$ 1,061,703 (83.8% state & county, 16.2% local)
Contributions as percentage of total spending	65.4
<i>1998</i>	
Total Receipts:	\$ 2,470,980
Total Expenditures	\$ 2,280,414
Contributions to <u>all</u> candidates (state and local)	\$ 1,332,177 (93.5% state & county, 6.5% local)
Contributions as percentage of total spending	58.4%
<i>Combined</i>	
Total Receipts:	\$ 4,302,956
Total Expenditures	\$ 3,904,279
Contributions to <u>all</u> candidates (state and local)	\$ 2,393,881 (89.2% state & county, 10.8% local)
Contributions as percentage of total spending	61.3%

⁶ In some cases, contributions made by PACs to a state candidate’s separate federal election account are included in candidate totals in this report.

PACs ended the period covered in this report with more **cash on hand** than they started with. The committees reported cash on hand of about \$2.3 million at the start of 1997 and a cumulative ending balance of just under \$2.7 million at the end of 1998.

III. Recipients of PAC Contributions

Statistics from 1997-98 showed the usual preferred recipients of PAC money -- legislative candidates, Democrats and incumbents -- continued to receive a substantial majority of contributions.

Office Sought

PACs continue to earmark the vast majority of their contributions to **candidates for legislative office** in Massachusetts. Candidates for the General Court (Senate and House) accounted for just under 83 percent of PAC contributions to state and county candidates in the 1997-98 cycle. Contributions to legislative candidates accounted for more than 80 percent of the total amount given to candidates in both 1997 and 1998, corresponding roughly to the percentages noted in previous OCPF reports. The presence of statewide candidates in 1998 accounts for the dip in legislative PAC contributions in that year.

PAC CONTRIBUTIONS TO CANDIDATES BASED ON OFFICE SOUGHT

	<i>1997</i>		<i>1998</i>		<i>Combined</i>	
	Total	Percentage	Total	Percentage	Total	Percentage
General Court#	766,648	86.1	1,004,463	80.6	1,771,111	82.9
Other*	123,255	13.9	241,750	19.4	365,005	17.1

Some 1998 General Court candidates may have received PAC contributions for other offices sought in 1997 or 1998, such as local office.

* Includes candidates for statewide and county office and Governor's Council, as well as such candidates that were not seeking elected public office in 1998, such as county incumbents who were not on the ballot.

On Ballot

Candidates who were on the 1998 ballot received the vast majority of PAC contributions in both years of the cycle. In 1997 the percentage of total contributions that went to 1998 candidates was 94.8 percent; the figure rose to 98.2 percent in 1998. For the entire election cycle, 96.8 percent of all PAC contributions went to candidates who were on the 1998 ballot. The

remainder went to county incumbents who were not on the 1998 ballot or to candidates who had some campaign finance activity after running in 1996.

Winners

Just as they preferred incumbents and Democrats in the majority of their contributions, PACs also backed winners in their respective races. Contributions to candidates who ultimately won their races in the 1998 election accounted for 86.9 percent of contributions for the two-year period: 94 percent of the amount contributed in 1997 (\$793,271) and 82 percent in 1998 (\$1,004,395).

Party Affiliation

Democrats continued to receive the bulk of PAC contributions in the most recent cycle, as members of the party received just over 90 percent of contributions in 1997-98. The 90.8 percent is the highest two-year share ever recorded since OCPF started tracking such statistics in 1987, exceeding by about three points the previous two-year record set in 1995-96.

For each of the two years, the 92.8 percent received by Democrats in 1997 was the second highest share ever recorded, trailing the 96.2 percent registered in 1987. The 1998 figure of 89.4 percent ranks third all-time.

Republicans accounted for almost all of the rest of the PAC contributions, with candidates with other or no party designations receiving less than 1 percent each of the two years.

Incumbency

Incumbents were still by far the preferred recipients of PAC money in 1997-98, with those holding office receiving more than three-quarters of PAC contributions in both years.⁷ Contributions to incumbents accounted for 93.8 percent of the total in 1997 and 79.2 percent in 1998. The percentage has traditionally dipped in an election year as challengers enter the races.

(A breakdown of contributions by party and incumbency in recent years can be found on Page 12.)

⁷ For the purposes of this report, incumbents are defined as individuals holding state or county office in part or all of 1997 and 1998, regardless of the office sought during a subsequent election year. (For example, a state legislator running for statewide office is treated as an incumbent, though he or she is running for another office.) Non-incumbents are defined as individuals not holding state or county office during the years indicated. (This may include individuals who held elective office on the municipal level.)

IV. PAC Characteristics

Number of PACs

The **number of PACs** registered with OCPF increased during the 1997-98 election cycle after reaching a 12-year low in 1996. A total of 282 PACs were registered with OCPF in 1997, an increase of 21 from the year before. That number rose to 303 in 1998, the first time the PAC roster had cracked 300 in four years. (The lowest number of PACs ever noted in an OCPF report was the 178 on file in 1982.)

The decline in PACs in 1995 and 1996 was attributed largely to a tightening of the reporting requirements for PACs contained in the comprehensive reform of the campaign finance law in 1994. Effective January 1995, PACs were required to state clearly their purpose and identify any special interests or organizations that they represented. Some relatively inactive PACs apparently decided to disband rather than modify their statements of organization or face monetary penalties for failing to file reports with OCPF on time. In addition, the prohibition against candidates or elected officials controlling or serving as officers of PACs (with the exception of the four legislative "leadership PACs") apparently also led to the dissolution of some committees.

Top Contributors

The most active PACs continue to be those operated by labor, business and professional groups. Of the Top 20 PACs for total contributions to candidates in 1997-98, 13 represented labor groups such as unions, including firefighters, electrical workers and state employees. Six of the Top 20 PACs represented business or professional groups (including beer distributors, chiropractors and lawyers). The remaining PAC in the Top 20 was the House Democratic PAC, one of the four legislative leadership PACs allowed by Chapter 55.

The latest figures show gains for labor in the last few election cycles. The number of labor PACs in the most recent Top 20 is only one more than the number listed in 1995-96, but almost double the seven reported in 1993-94. Business and professional groups have dropped slightly in the Top 20: the six such PACs in the 1997-98 Top 20 represented a drop of two from 1995-96 and four from 1993-94. Issue-oriented PACs, organized around a single issue or core philosophy, have declined in recent years.

People's Committees

For the second straight election cycle, two people's committees showed activity that was significant enough to rank them in the list of the Top 20 contributors. The Professional Firefighters of Mass. People's Committee placed third and the Sheet Metal Workers Local 17 People's Committee was ranked 19th. The firefighters' group was second in the previous cycle.

The other people's committee in the Top 20 two years ago was the Eastern Mass. Bricklayers People's Committee, which ranked 25th in the most recent cycle.

People's committees are committees that were in existence as PACs for six months or more before switching to people's committee status and only receive contributions from individuals at a maximum annual amount that is set by OCPF every two years. That figure is now \$108.⁸ Contributions from people's committees do not count toward a candidate's statutory limit on annual aggregate contributions from PACs.

Despite the significant activity by these three groups, the number of people's committees registered with OCPF leveled off in 1997-98 after the initial handful of conversions from PACs in 1995-96. The number of people's committees at the end of the 1997-98 reporting period was 13, the same number as exactly two years before. However, the total amount contributed by people's committees in 1997-98 exceeded the amount from 1995-96 by almost \$90,000, an increase of more than 70 percent.⁹

CONTRIBUTIONS BY PEOPLE'S COMMITTEES 1995-98

	<i>Number contributing</i>	<i>Amount contributed</i>	<i>% of total PAC contributions</i>
1995	4	\$28,245	4.2
1996	9	82,240	8.3
<i>Total for cycle</i>		110,690	6.6
1997	9	81,235	9.1
1998	11	107,513	8.6
<i>Total for cycle</i>		188,748	8.8

As noted above, people's committees pose some advantages over conventional PACs, such as the fact that people's committee contributions do not count toward a candidate's aggregate PAC contribution limit. It remains to be seen, however, whether this type of committee will gain in popularity.

⁸ M.G.L. Chapter 55, Section 1 requires OCPF at the end of each odd-numbered year to adjust for inflation the people's committee contribution limit. On Dec. 31, 1997, the limit was raised from \$102 to \$108. The lower amount was in effect for all of 1997, while the new amount was the limit for all of 1998.

⁹ These figures may include spending by a people's committee that occurred before it converted from a PAC into a people's committee.

PAC Campaign Finance Activity 1990 - 1998

	<i>1990</i>	<i>1991</i>	<i>1992</i>	<i>1993</i>	<i>1994</i>	<i>1995</i>	<i>1996</i>	<i>1997</i>	<i>1998</i>
<i>Number of PACs</i>	319	323	322	317	314	280	261	282	303
<i>Number of Contributions</i>	4,877	3,536	5,087	3,042	5,195	3,324	4,694	4,306	5,527
<i>Total Receipts</i>	\$2,541,967	\$2,265,955	\$2,798,543	\$2,353,963	\$2,574,782	\$1,884,065	\$2,406,180	\$1,831,976	\$2,470,980
<i>Total Expenditures</i>	\$2,888,233	\$2,033,057	\$2,778,424	\$2,067,189	\$2,759,392	\$1,573,374	\$2,266,707	\$1,623,866	\$2,280,414
<i>Total contributions to candidates*</i>	\$1,376,908	\$813,298	\$1,220,585	\$739,169	\$1,401,299	\$676,599	\$992,528	\$889,903	\$1,246,213
<i>Average contribution</i>	\$282	\$230	\$240	\$243	\$270	\$204	\$200	\$207	\$225

* Does not include federal or local candidates.

PAC Contributions by Incumbency
PAC Contributions by Party
1993-98

	1993		1994		1995		1996		1997		1998	
Incumbents *	\$710,376	96%	\$1,112,037	79%	\$581,774	86%	\$772,858	78%	\$835,125	94%	\$987,665	79%
Non-Incumbents	\$28,793	4%	\$289,262	21%	\$94,825	14%	\$219,670	22%	\$54,778	6%	\$258,548	21%
Total for year	\$739,169	100%	\$1,401,299	100%	\$676,599	100%	\$992,528	100%	\$889,903	100%	\$1,246,213	100%
Democrats	\$648,272	87.7%	\$1,179,766	84.2%	\$593,380	87.7%	\$867,224	87.4%	826,180	92.8%	\$1,113,833	89.4%
Republicans	\$89,073	12.1%	\$205,251	14.6%	\$78,344	11.6%	\$123,654	12.5%	63,523	7.1%	\$131,230	10.5%
Other	\$1,824	0.2%	\$16,282	1.2%	\$4,875	0.7%	\$1,650	0.2%	200	.02%	\$1,150	.09%
Total for year	\$739,169	100%	\$1,401,299	100%	\$676,599	100%	\$992,528	100%	889,903	100%	\$1,246,213	100%

* For the purposes of this report, incumbents are defined as individuals holding state or county office in part or all of 1997 and 1998, regardless of the office sought during a subsequent election year. (For example, a state legislator running for statewide office is treated as an incumbent, though he or she is running for another office.) Non-incumbents are defined as individuals not holding state or county office during the years indicated. (This may include individuals who held elective office on the municipal level.)

Top 20 PACs 1997

Rank	<i>Committee Name</i>	<i>Total Contributions</i>
1	Retired Public Employees PAC	\$35,200.00
2	Boston Police Patrolmen's Association PAC	\$33,850.00
3	MA Laborers' District Council PAC	\$32,550.00
4	Professional Firefighters of MA People's Committee	\$31,275.00
5	Beer Distributors' PAC	\$27,500.00
6	Chiropractic PAC of MA	\$26,100.00
7	International Brotherhood of Electrical Workers, Local 103 PAC	\$22,250.00
8	Amalgamated Transit Union PAC for Employees of the MBTA & Other MA Transit Employers	\$21,625.00
9	Local 254 Service Employees Int'l Union PAC	\$20,700.00
10	State Police Association of Mass. PAC	\$20,700.00
11	Int'l Union of Operating Engineers Local 4 Social PAC	\$19,850.00
12	MA Optometric PAC	\$19,650.00
13	Speaker Finneran's House Victory Fund PAC	\$19,000.00
14	Life Underwriters PAC of MA	\$18,650.00
15	Associated Industries of MA PAC	\$16,525.00
16	Insurance Agents & Brokers of MA PAC	\$15,971.00
17	MA Bankers PAC	\$13,600.00
18	MA State Labor Council PAC	\$12,850.00
19	Unit One State Employees PAC	\$12,725.00
20	Chapter 25 Associated w/the Nat'l DRIVE PAC of the Int'l Brotherhood of Teamsters	\$12,550.00

Top 20 PACs 1998

Rank	Committee Name	Total Contributions
1	MA Laborers' District Council PAC	\$36,775.00
2	Professional Firefighters of MA People's Committee	\$35,250.00
3	Retired Public Employees PAC	\$35,100.00
4	Boston Police Patrolmen's Association PAC	\$29,900.00
5	MA State Labor Council PAC	\$29,300.00
6	MA Federation of Teachers PAC	\$28,200.00
7	Unit Six State Employees PAC	\$27,825.00
8	Chiropractic PAC of MA	\$26,500.00
9	Beer Distributors' PAC	\$26,000.00
10	International Brotherhood of Electrical Workers, Local 103 PAC	\$24,550.00
11	Sheet Metal Workers Local Union 17 People's Committee	\$22,517.85
12	Int'l Union of Operating Engineers Local 4 Social PAC	\$22,400.00
13	Lawyers for Action PAC of the MA Academy of Trial Attorneys	\$22,200.00
14	Speaker Finneran's House Victory Fund PAC	\$21,500.00
15	Boston Carmen's Union PAC	\$21,400.00
16	Pipefitters Local #537 PAC	\$21,000.00
17	Unit One State Employees PAC	\$20,825.00
18	Life Underwriters PAC of MA	\$20,125.00
19	State Police Association of Mass. PAC	\$20,075.00
20	Local 254 Service Employees Int'l Union PAC	\$19,700.00

Top 20 PACs 1997-98 Election Cycle

<i>Rank</i>	Committee Name	Total Contributions
1	Retired Public Employees PAC	\$70,300.00
2	MA Laborers' District Council PAC	\$69,325.00
3	Professional Firefighters of MA People's Committee	\$66,525.00
4	Boston Police Patrolmen's Association PAC	\$63,750.00
5	Beer Distributors' PAC	\$53,500.00
6	Chiropractic PAC of MA	\$52,600.00
7	International Brotherhood of Electrical Workers, Local 103 PAC	\$46,800.00
8	Int'l Union of Operating Engineers Local 4 Social PAC	\$42,250.00
9	MA State Labor Council PAC	\$42,150.00
10	State Police Association of Mass. PAC	\$40,775.00
11	Speaker Finneran's House Victory Fund PAC	\$40,500.00
12	Local 254 Service Employees Int'l Union PAC	\$40,400.00
13	Unit Six State Employees PAC	\$40,300.00
14	Life Underwriters PAC of MA	\$38,775.00
15	MA Federation of Teachers PAC	\$35,750.00
16	Associated Industries of MA PAC	\$33,925.00
17	Unit One State Employees PAC	\$33,550.00
18	Lawyers for Action PAC of the MA Academy of Trial Attorneys	\$33,450.00
19	Sheet Metal Workers Local Union 17 People's Committee	\$32,617.85
20	MA Optometric PAC	\$31,375.00

**Total Contributions by PACs
to State and County Candidates
1997-98**

ID #	PAC Name	Total
80202	Allmerica Employees PAC	\$21,050.00
80524	Amalgamated Transit Union PAC for Employees of the MBTA & Other MA Transit Employers	\$22,025.00
80073	Anesthesiologists Pol Action Comm. (APAC)	\$3,550.00
80006	Assoc Builders & Contractors Pol Action Comm	\$2,250.00
80003	Associated General Contractors of MA PAC	\$7,100.00
80123	Associated Industries of MA Pol Action Comm	\$33,925.00
80155	Barnstable County Republican Club Pol Action Comm.	\$2,800.00
80550	Bay State Gay and Lesbian Democrats Political Action Committee, Inc.	\$350.00
80051	Beer Distributors' PAC	\$53,500.00
80158	Berkshire County Republican Women's PAC	\$50.00
80011	Berkshire Life Insurance Co. Pol Action Comm	\$1,325.00
80451	Billerica Fed of Teachers Local 1677 PAC	\$500.00
80577	Boston Carmen's Union PAC	\$21,400.00
80208	Boston Fire Fighters Local 718 PAC	\$8,275.00
80566	Boston Police Detectives PAC	\$2,100.00
80209	Boston Police Patrolmens Assoc. Pol Action Comm.	\$63,750.00
80210	Boston Teachers Union PAC	\$15,300.00

ID #	PAC Name	Total
80406	Boston Trailer Park Tenant's Assoc. Pol Action Comm.	\$900.00
80491	Brockton Fire Fighters Pol Action Comm	\$5,400.00
80527	Brotherhood of Locomotive Eng Legislative Board MA PAC	\$1,000.00
80304	Carpenters Local #108 Pol Action Comm	\$4,720.00
80212	Carpenters Local #40 Pol Action Comm	\$6,550.00
80213	Carpenters Local #67 Pol Action Comm.	\$4,050.00
80467	Carpenters Local 218 Pol Action Comm	\$3,240.00
80528	Carpenters Local Union #275 Pol Action Comm	\$4,450.00
80211	Carpenters Local Union #33 PAC	\$12,140.00
80220	Chapter 25 Associated w/the Nat'l DRIVE PAC of the Int'l Brotherhood of Teamsters	\$27,300.00
80022	Chiropractic PAC of MA	\$52,600.00
80031	Citizens for LTM Taxation's 2 1/2 PAC	\$15,125.00
80043	Citizens for the Election of Resp. Public Officials Pol. Action Comm.	\$450.00
80028	Clear Water Action Committee Pol Action Comm	\$410.09
80555	Coalition of Regional Nonprofit Housing Agencies Affordable Housing People's Committee	\$2,600.00
80033	Commerce Insurance Group Companies PAC	\$8,950.00
80325	Committee for a Democratic Senate Pol Action Comm.	\$7,500.00
80370	Commonwealth Electoral Coalition Pol Action Comm.	\$35.00
80048	Community Bankers Pol Action Comm	\$10,250.00

ID #	PAC Name	Total
80045	Concerned Citizens CTTEE PAC	\$1,750.00
80030	Construction Industries of MA Pol Action Comm	\$24,500.00
80403	Cross and Shield Political Action Committee	\$11,550.00
80552	CVS Massachusetts Political Action Committee	\$1,950.00
80276	Diploma Nurses Pol Action Comm	\$2,000.00
80323	Eastern Massachusetts Brick Layers People's Committee	\$27,315.00
80410	Elevator Constructors Local 4 People's Cttee	\$8,200.00
80583	Emergency Medical Services Division of Boston Police Patrolmen's Association Political Action Committee	\$6,325.00
80469	Filene's Pol Action Comm	\$1,400.00
80066	Fire Chiefs' Association of MA Inc., Pol Action Comm.	\$2,900.00
80480	Fleet Financial Group, MA State Pol Action Comm	\$975.00
80267	FMR Corp. MA Pol Action Comm	\$6,925.00
80009	GAS-PAC Political Action Committee	\$3,100.00
80342	Give Early Money List a Pol Action Comm.	\$8,250.00
80541	Greater Boston Young Republican Pol Action Comm	\$450.00
80070	Gun Owners' Pol Action Comm	\$5,500.00
80402	Health Plan Pol Action Comm	\$400.00
80562	Hinckley, Allen & Snyder PAC	\$700.00
80523	Human Service PAC	\$900.00

ID #	PAC Name	Total
80599	Humane Massachusetts PAC	\$100.00
80077	Insurance Agents & Brokers of MA PAC	\$30,221.00
80382	Int'l Assoc. Bridge & Ornamental Ironworkers Local 57 PAC	\$2,887.50
80225	Int'l Brotherhood of Electrical Workers Local 1505 Comm on Pol Education Pol Action Comm.	\$10,775.00
80530	Int'l Brotherhood of Electrical Workers Local Union 2222 Pol Action Comm	\$7,500.00
80217	Int'l Union of Operating Engineers Local 4 Social Pol Action Committee	\$42,250.00
80363	International Brotherhood Electrical Workers Local 104 Political Action Committee	\$9,175.00
80221	International Brotherhood of Electrical Workers, Local 103 Pol Action Comm	\$46,800.00
80219	Ironworkers Union Local 7 Pol Action Comm	\$31,200.00
80124	Joe Moakley MA Multi Pol Action Comm	\$3,300.00
80044	John Hancock Mutual Life Insurance Co State PAC	\$7,025.00
80362	Laborers Local 133 Pol Action Comm.	\$4,100.00
80079	Lawyers for Action Pol Action Comm of the MA Academy of Trial Attorneys	\$33,450.00
80305	Life & Health Insurance Pol Action Comm	\$400.00
80082	Life Underwriters Pol Action Comm of MA	\$38,775.00
80233	Local 1445 United Food & Commercial Workers Pol Action Comm.	\$11,150.00
80307	Local 223 Int'l Brotherhood of Electrical Workers Pol Action Comm.	\$19,250.00
80231	Local 254 Service Employees Int'l Union Pol Action Comm.	\$40,400.00
80224	Local 509 Service Employees Int'l Union Comm on Pol Ed, MA Workers' Pol Action Comm.	\$25,490.00

ID #	PAC Name	Total
80163	Lower Cape Cod Womens Rep Club Political Action Committee	\$1,250.00
80294	MA Assoc for Psychiatry Pol Action Comm.	\$21,200.00
80384	MA Assoc of Contributory Retirement Systems Pol Action Comm	\$9,875.00
80086	MA Assoc. of Nursing Homes Education & Pol. Action Comm.	\$6,650.00
80112	MA Assoc. of Realtors Pol Action Comm. - MA RPAC	\$13,950.00
80088	MA Auto Body Assoc. Pol Action Comm.	\$5,050.00
80339	MA Bankers Pol Action Comm	\$21,150.00
80371	MA Bay Transportation Authority Inspectors Union Local 600 Pol Action Comm	\$1,600.00
80116	MA Building Trades Council AFL-CIO Pol Action Comm.	\$20,875.00
80397	MA Burglar & Fire Alarm Assoc. Pol Action Comm	\$250.00
80514	MA Chiefs of Police Assoc Pol Action Comm.	\$4,137.00
80090	MA Cinema Pol Action Comm.	\$900.00
80368	MA Citizens for Life - State Pol Action Comm.	\$3,650.00
80462	MA Coalition of Dem Women PAC	\$112.59
80580	MA Conveyancers Association Political Action Committee	\$7,500.00
80502	MA Court Reporters PAC	\$1,300.00
80591	MA Credit Union League Political Action Committee	\$3,000.00
80537	MA Dental Peoples Committee	\$15,750.00
80096	MA Dentists Interested In Legislation Pol Action Comm	\$16,500.00

ID #	PAC Name	Total
80227	MA Federation of Teachers Pol Action Comm	\$35,750.00
80367	MA Financial Services Co State Investment Mngmnt Pol Action Comm	\$2,100.00
80092	MA Food Industry Pol Action Comm (MFIPAC)	\$21,450.00
80097	MA Home Builders Pol Action Comm	\$4,750.00
80312	MA Hospital Assoc Pol Action Comm	\$16,125.00
80587	MA Independent PAC for Working Families a.k.a MIPAC/WF	\$2,500.00
80479	MA Laborers' District Council Pol Action Comm	\$69,325.00
80099	MA LAW PAC, a Pol Action Comm	\$5,700.00
80332	MA Lodging Assoc Pol Action Comm	\$1,500.00
80571	MA Manufactured Housing Association, Inc. PAC	\$600.00
80084	MA Marine Trades Assoc. PAC	\$3,025.00
80498	MA Mortgage Association PAC	\$250.00
80308	MA Nurse Anesthetists Pol Action Comm.	\$200.00
80407	MA Oil Heat Pol Action Comm	\$5,575.00
80127	MA Optometric Pol Action Comm.	\$31,375.00
80105	MA Orthopedic Assoc. Pol Action Comm	\$1,050.00
80107	MA Pace Political Action Committee	\$10,475.00
80108	MA Package Stores Pol Action Comm	\$7,825.00
80499	MA Pharmacy Pol Action Comm	\$260.00
80093	MA Pol Action Comm for Radiological Health Care	\$3,875.00

ID #	PAC Name	Total
80288	MA Police Assoc. Pol Action Comm	\$21,550.00
80111	MA Psychological Pol Action Comm	\$950.00
80512	MA Republican House Political Action Committee	\$10,200.00
80113	MA Restaurant Association Pol Action Comm.	\$1,000.00
80262	MA Society of CPA's, INC.	\$15,875.00
80074	MA Society of Eye Physicians & Surgeons Pol Action Comm.	\$500.00
80118	MA Soft Drink Association Pol Action Comm	\$3,650.00
80201	MA State Council of Machinists Pol Action Comm	\$1,225.00
80117	MA State International Union, United Automobile, Aerospace and Agriculture Implement Workers, UAW Council Pol Action Comm	\$8,250.00
80226	MA State Labor Council Pol Action Comm	\$42,150.00
80473	MA Thoroughbred Breeders Assoc Pol Action Comm	\$8,750.00
80545	MA Victory People's Committee	\$150.00
80122	MA Women's Political Caucus PAC	\$5,950.00
80558	Machinists Lodge 264 PAC	\$9,825.00
80169	Metrowest Women's Republican Club Pol Action Comm	\$550.00
80593	Mintz Levin PAC	\$3,700.00
80553	Morgan Palmer's Political Action Committee	\$6,240.00
80366	Mortgage Bankers Pac	\$5,125.00
80130	Mutual Life Insurance Administrators' Pol Action Comm	\$25,430.00

ID #	PAC Name	Total
80542	Nat'l Assn of Industrial & Office Prop. People's Committee	\$2,375.00
80592	National Association of Government Employees PAC	\$15,350.00
80095	New Car Automobile Dealer Pol Action Committee	\$17,800.00
80131	New England Convenience Store Assoc. PAC	\$5,600.00
80548	New England Horseman's Benevolent and Protective Association PAC	\$1,000.00
80586	New England Pest Control Assoc. PAC	\$700.00
80464	New England Regional Council of Carpenters AFL-CIO	\$28,805.00
80263	Newton Republican Club - PAC	\$600.00
80506	NSTAR's Responsible Energy Policy PAC	\$13,650.00
80320	Ntn'l Fed of Independent Business MA Pol Action Comm	\$7,550.00
80109	Nurse PLAN the Pol Action Comm of the MA Nurses Assoc	\$11,900.00
80234	Office & Prof Emp Int'l Union Voice of the Electorate - Ma Political Action Committee	\$6,025.00
80228	Operating Engineers Local 98 Soc Action Fund Pol Action Comm	\$7,850.00
80144	Painters District Council #35 PAC	\$21,505.00
80142	Physical Therapy Pol Action Comm	\$7,375.00
80572	Pioneer Valley Bldg Trades Council, AFL-CIO PAC	\$1,435.00
80474	Pioneer Valley Central Labor Council, AFL-CIO Comm on Pol Education	\$7,295.00
80229	Pipefitters Local #537 Pol Action Comm	\$29,875.00
80585	Plumbers & Pipefitters, Local 51 PAC	\$2,600.00

ID #	PAC Name	Total
80230	Plumbers Union Local #12 PAC	\$4,000.00
80256	Plymouth County Democratic League Pol Action Committee	\$2,150.00
80271	Plymouth County Republican Club Pol Action Comm.	\$9,550.00
80036	Pol Action Comm for Better Government (The)	\$4,300.00
80501	Pol Action Comm for the Civil Rights of Unborn Children	\$3,500.00
80511	Pol Action Comm for the Employees of the MA Port Authority	\$9,225.00
80500	Pol Action Comm. to Promote Women in Politics	\$1,250.00
80551	Printing Industries of New England Political Action Committee	\$700.00
80374	Professional Firefighters of MA People's Cttee	\$66,525.00
80560	Raytheon MA PAC	\$10,750.00
80184	Rep Women Of Wellesley	\$1,500.00
80167	Republican Legislative Campaign Pol Action Comm	\$1,950.00
80600	Republican Liberty MA PAC	\$1,700.00
80460	Retailers Assoc of MA Pol Action Comm.	\$5,500.00
80153	Retired Public Employees PAC	\$70,300.00
80414	Roofers Local 33 Pol Action Comm	\$3,950.00
80191	Safe Electrical Wiring Pol Action Comm	\$105.00
80494	Service Employees Int'l Union Local 285 Pol Action Comm.	\$1,275.00
80194	Sheet Metal Workers Local Union 17 People's Cttee	\$32,617.85
80298	Sheet Metal Workers' Local #63 International PAC	\$7,450.00

ID #	PAC Name	Total
80197	South Shore Business & Industry Pol Action Comm	\$4,250.00
80504	Speaker Finneran's House Victory Fund PAC	\$40,500.00
80232	State Police Assoc of Mass. Pol Action Comm	\$40,775.00
80203	State Street Bank & Trust Co. Voluntary Pol Action Comm.	\$8,300.00
80584	Stroock & Stroock & Lavan PAC	\$500.00
80540	Thursday Caucus to Elect Women People's Committee	\$800.00
80247	Transportation Pol Education League Pol Action Comm	\$3,900.00
80416	Trucking Committee of Mass Pol Action Comm	\$4,800.00
80340	UFCW Local 1459 People's Committee	\$6,600.00
80434	UMass Faculty Federation Pol Action Comm	\$5,535.00
80568	Unit ONE State Employees PAC	\$33,550.00
80567	Unit SIX State Employees PAC	\$40,300.00
80401	UNITE State and Local Election & Political Education Fund PAC	\$500.00
80492	United Food & Commercial Workers Union Local 328 MA Pol Action Comm	\$12,250.00
80412	United Liquors Ltd. Employees Pol Action Comm for Good Government	\$1,500.00
80595	United Steelworkers of America MA PAC	\$2,000.00
80394	United Teachers of Lowell Committee on Political Education PAC	\$1,000.00
80375	United Union of Roofers Waterproofers & Allied Workers Pol Ed & Leg Fund of MA Pol Action Comm	\$4,800.00
80598	Utility Contractors' Association of New England, Inc.	\$1,000.00

ID #	PAC Name	Total
80132	Vencor Health Care PAC 3300 Providian Center	\$600.00
80235	Voice of Teachers for Education (VOTE) Pol Action Comm	\$21,350.00
80359	Voter Education Fund Local 170 Drive Pol Action Comm.	\$6,060.00
80223	Western MA Electric Co. Local 455 Pol Action Comm.	\$1,270.00
80433	Western Mass Republicans, a Pol Action Comm	\$2,600.00
80358	Wine & Spirits Wholesalers of MA Pol Action Comm	\$6,000.00
80336	Women Democrats Metro West Pol Action Comm	\$50.00
80186	Women's Rep Club of Winchester PAC	\$1,300.00
80264	Womens Republican Club of MA Pol Action Comm	\$200.00
80164	Womens Republican Club of the Upper Cape Pol Action Comm.	\$500.00
Grand Total		\$2,136,116.03